January 2018
Burien, Washington
Park, Recreation & Open Space (PROS) Plan
Mayor and City Council
Mayor – Lucy Krakowiak
Deputy Mayor – Nancy Tosta
Councilmember – Bob Edgar
Councilmember – Steve Armstrong.
Councilmember – Lauren Berkowitz
Councilmember – Debi Wagner
Councilmember – Austin Bell

Parks & Recreation Board
Position 1 – Linda Schwaber
Position 2 – Vacant
Position 3 – Kate Kelly
Position 4 – Vacant
Position 5 – Siri Nelson
Position 6 – Lee Moyer
Position 7 – Kellie Bassen

City Staff
City Manager – Brian Wilson
Parks, Recreation & Cultural Services Director – Steve Roemer
Parks Project Manager – Diane Salter
Recreation Manager – Casey Stanley
Parks & Facilities Maintenance Supervisor - Cory Jenkins

Consultants
Team Leader - Tom Beckwith FAICP, Beckwith Consulting Group
Architect – Stan Lokting AIA LEED BD+C, ARC Architects
Landscape Architect – Jennifer Kiusalaas ASLA LEED
Public Outreach/Facilitation – Gretchen Muller
Public Outreach/Facilitation – Miguel Nigenda
CITY OF BURIEN, WASHINGTON

RESOLUTION NO. 397

A RESOLUTION OF THE CITY OF BURIEN, WASHINGTON, ADOPTING THE UPDATED PARKS, RECREATION AND OPEN SPACE PLAN

WHEREAS, the City of Burien performs comprehensive park and open space planning in order to guide and support future park and recreation programming and parks capital improvement budgets and to maintain eligibility for grants from the Washington State Recreation Conservation Office (RCO); and

WHEREAS, the RCO requires that the City’s Parks, Recreation and Open Space Plan (Plan) be updated every 6 years, be adopted by resolution of the City Council, and address the following elements:
1. Goals and objectives
2. Inventory
3. Public Involvement
4. Demand and Need Analysis
5. Capital improvement program
6. Plan adoption

WHEREAS, the City’s current Parks, Recreation and Open Space Plan was adopted 6 years ago and needs to be updated; and

WHEREAS, the City has retained the services of a qualified consulting firm to assist in updating the Parks, Recreation and Open Space Plan and has prepared an updated Plan that meets the City’s needs and complies with the RCO’s requirements; and

WHEREAS, the Parks, Recreation and Cultural Services Department and the Parks and Recreation Advisory Board have sought and provided opportunities for the public to review and provide comment on the Plan, through multiple media outlets, publicly noticed meetings and survey formats; and

WHEREAS, the Parks, Recreation and Cultural Services Department and the Parks and Recreation Advisory Board have completed review and modification of the Plan and have forwarded the Plan to the City Council for adoption;

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF BURIEN, WASHINGTON, DOES RESOLVE AS FOLLOWS:

Section 1. The Parks, Recreation and Open Space Plan, dated December 4, 2017, is hereby adopted as the Parks, Recreation and Open Space Plan for the City of Burien.
Section 2. A copy of the Plan, in the form adopted by this resolution, shall be authenticated and recorded by the City Clerk along with this resolution and shall be filed in the office of the City Clerk for use and examination by the public.

Section 3. A copy of this resolution and the Parks, Recreation and Open Space Plan shall be filed with the following City departments:

(a) Community Development
(b) Finance Department
(c) Parks, Recreation and Cultural Services Department.

Section 4. Effective Date. This resolution shall take effect immediately upon passage by the Burien City Council.


CITY OF BURIEN

Lucy Krakowiak, Mayor

ATTEST/AUTHENTICATED:

Monica Lusk, City Clerk

Approved as to form:

Lisa Marshall, City Attorney

Filed with the City Clerk: DECEMBER 4, 2017
Passed by the City Council: DECEMBER 4, 2017
Resolution No. 397
Executive summary

Why update the PROS Plan? Chapter 1

Burien has grown significantly since the last comprehensive Park, Recreation, and Open Space (PROS) Plan was accomplished in 2012. After assessing the current available options and analyzing the needs of today’s population, the choices confronting Burien in 2018 vary from those in 2012. The reasons to update the 2012 PROS Plan include:

- **Demographics** - adjust plans and programs to fit Burien’s changing demographics.
- **Enhancements** - resolve park repair, replacement, and other improvement requirements and options.
- **Fiscal** - reflect Burien's present and future fiscal prospects and constraints.
- **Implementation** - create an implementation strategy for Burien and all other recreation program and park project sponsors and potential partners.
- **Eligibility** - remain eligible for state and federal grants.
- **GMA** - Comply with Growth Management Act (GMA) requirements.

This document outlines the choices that are available and the means for implementing preferred actions found to be of most benefit to Burien residents.

What was the planning approach? Chapter 1

This study analyzed the supply, demand, and need for public and private open space, trail, and park facilities and recreation services within Burien’s current corporate limits.

The proposed implementation strategies are the result of this comprehensive or holistic analysis. Generally, the proposed strategies recommend Burien focus its resources where open space, trail, park, and recreation facilities and recreation needs are most critical, and Burien resources will be most effective.

What is Burien’s projected population? Chapter 2

**Population** – Burien’s population before annexation was estimated by the Washington State Office of Management (OFM) to be 31,881 in the year 2000 and 33,313 in the year 2010 – equal to an increase of 1,432 people or an average annual increase of 0.4% per year over the 10-year period. Burien’s population in 2017, following the annexation of North Highlands, was estimated by OFM to be 50,680.
Burien’s Community Development Department estimates the city’s population could reach 52,000 by the year 2020 equal to an increase of 1,320 people or an average annual increase of 0.9% over the 3-year period. Burien’s population will likely stabilize around 52,000 once the downtown has built-out the city’s share of medium density mixed-use developments.

**Age triangle** - Burien has developed a specialized social attraction retaining or attracting a less proportion of older and younger residents that is typical of King County. Burien’s projected age triangle to the year 2040 will increase Burien’s concentration of older adults as the population ages in general if the city continues to attract persons due to its social specialization within the larger region.

**Demographics** - Burien has concentrated an older, more Hispanic or Latino, speaking a language other than English, of larger household size, lower median family and per capita income, in less expensive housing, with a larger percentage of the population in poverty than is typical of King County or Puget Sound.

Based on present and expected socioeconomic characteristics, Burien park, recreation, and open space demands would be expected to be different than would be typical of the park, recreation, and open space demands of the surrounding county, region, state, and nation.

**What is the existing inventory? Chapter 4**

Burien, Highline School District, SeaTac, Seattle, King County, and other public and private agencies have amassed an impressive amount of acreage that includes every conceivable kind of parkland within or directly adjacent to Burien city limits including nature conservancy’s, wildlife corridors and habitats, trail systems, athletic sites, and indoor facilities - see Appendix B for a detailed inventory of each park and facility.

<table>
<thead>
<tr>
<th>Agency</th>
<th>Acres</th>
</tr>
</thead>
<tbody>
<tr>
<td>City of Burien</td>
<td>349.70</td>
</tr>
<tr>
<td>Other adjacent public parks in Seattle, SeaTac, Des Moines</td>
<td>304.29</td>
</tr>
<tr>
<td>Highline School District*</td>
<td>40.70</td>
</tr>
<tr>
<td>Private land ownership in Burien</td>
<td>10.00</td>
</tr>
<tr>
<td>Private facilities in Burien</td>
<td>237.70</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>942.39</strong></td>
</tr>
</tbody>
</table>

* Portion of school properties devoted to outdoor recreation.

Almost every kind of park, recreation, and open space activity is presently provided by these public and private agencies combined within or directly
adjacent to Burien city limits including picnicking, swimming beaches, hiking and multipurpose trails, youth and adult recreational courts and fields, arts center, indoor swimming pool, community centers, meeting rooms, and a performing theater.

**What additional facilities are possible? Chapter 4**

While Burien and other public, nonprofit, and private agencies have assembled a significant inventory of lands and facilities, there is still a need to improve, enhance, and add to the facilities inventory. The proposals outlined in this PROS Plan are based on the results of environmental inventories, field analysis, demand analysis, workshop planning sessions, and the surveys of youth and resident households. The proposals outline the vision developed for open space, trails, and parks within Burien for the next 20 years.

The proposals are CONCEPTUAL, in some instances, subject to further study and coordination with public and private participants that may modify the eventual project particulars.

The proposals are described in reference to a site or property that may provide a major type of open space, trail, or park activity. Any particular site or property may include one or all of the described plan features. The proposals in each section describe the improvements that will be accomplished under each major type of plan element.

See Appendix E for a listing of all existing parks and possible park projects and Chapter 5 for a description of the current condition of each Burien park property along with possible future improvements.

**What actions are necessary to implement this PROS Plan? Chapter 6**

A summary description of the major tasks determined to be necessary to effectively implement the 2018 Burien Park, Recreation, & Open Space (PROS) Plan are outlined in Chapter 6. The tasks represent the general priorities established by the workshops, outreach surveys, brainstorming event, public open houses participants, and the survey of registered voter households.

A number of parties may be responsible for the lead and management, participation, and supporting aspects of each action – as described in the summaries. The tasks are grouped according to subject matter and not priority. Implementation will involve a varying mix of funding strategies.
Task 1: Adopt 2018 Burien PROS Plan as Burien GMA element
The Burien City Council will adopt by resolution the 2018 Burien PROS Plan as a stand-alone planning document for compliance with the Washington State Recreation & Conservation Office (RCO) and as a complimentary Parks & Recreation Element of Burien’s Comprehensive Plan in accordance with Growth Management Act (GMA) provisions.

Task 2: Expand clearinghouse function
Burien will continue development and operation of the Parks, Recreation & Cultural Services (PaRCS) website that provides recreation program offerings that include a wide variety of activities accommodating the interests of city residents, regardless of age, skill level, income – or program provider.

PaRCS program offerings will continue to include activities that will be conducted in Burien parks, facilities, and trails. However, depending on demand, PaRCS may also conduct programs in schools and other public facilities across the city, as well as in nonprofit and other facilities.

Task 3: Monitor user fee schedules
PaRCS staff will assess criteria for all prospective program offerings. If the program is consistent with PaRCS’s mission and level-of-service proposals shown in this plan, PaRCS will offer the program under its recreational pyramid pricing policy that establishes a benefit scale under different cost recovery scenarios.

Task 4: Recruit program vendors
PaRCS will assess the mission criteria for all prospective program offerings. If programs are not consistent with PaRCS’s mission and level-of-service proposals shown in this plan, PaRCS will not offer the program, but may consider a partnership with other providers. This could include offering scholarships or other services or publishing the program offering.

Task 5: Allocate capital facility funds as specified in the Capital Improvements Program (CIP)
Burien City Council will allocate a proportional amount of the monies received from dedicated park, recreation, open space, and trails-oriented revenue programs to provide funds for 2018 PROS Plan acquisition and development projects that reflect the objectives of these programs.
**Task 6: Institute citywide capital facility and O&M park levy**
Burien City Council may place a property tax levy proposal for voter approval on a citywide basis for the acquisition, development, and operation of parks, recreation, and open space facilities throughout the city (possibly considering using a Metropolitan Park District).

**Task 7: Acquire open space and conservancies**
PaRCS will acquire fee or use agreements and conserve significant wildlife, forestland, and open spaces indicated within this 2018 PROS Plan. Where appropriate, monies will be allocated to and/or combined with monies provided by the county, state agencies, and non-profit organizations for significant projects.

**Task 8: Acquire/develop neighborhood and community parks**
PaRCS will acquire, develop, maintain, and operate neighborhood and community parks indicated within this 2018 PROS Plan. Where appropriate, monies will be allocated and/or combined with monies provided by the county, state agencies, and non-profit organizations.

**Task 9: Acquire/develop trail systems**
PaRCS will acquire, develop, maintain, and operate the significant trail systems indicated within this 2018 Burien PROS Plan.

**Task 10: Conserve/designate historic and cultural resources**
Burien City Council will designate and conserve significant historic and cultural resources indicated within this 2018 PROS Plan. Where appropriate, way-finder and historic signage, artworks, arts centers, and streetscapes development monies will be allocated to and/or combined with monies provided by county and state agencies for significant projects.

**Task 11: Develop new recreation center**
PaRCS will move forward with a needs assessment, feasibility study, and a master plan process for the potential need of a Community Recreation Center. A conceptual design may or may not include any of the following options for administrative and meeting space, rental areas, venue space, theater, commercial kitchen, café, youth play, gymnasium, walking/jogging track, aquatics, or other recreational activities at the Annex site.

**Task 12: Conduct progress assessments**
PaRCS and other public, nonprofit, and private agencies will conduct progress assessments reviewing action on the projects and programs
identified above and improve methods, assign responsibilities, or take other measures necessary to ensure effective implementation.